# REPORT OF THE AUDIT OF THE WHITLEY COUNTY FISCAL COURT

For The Fiscal Year Ended June 30, 2012



PEERCY AND GRAY, PSC Certified Public Accountants 2300 Hurstbourne Village Drive, Suite 500 Louisville, Kentucky 40299 Phone: (502) 493-1090 FAX: (502) 493-7231

## **EXECUTIVE SUMMARY**

## AUDIT EXAMINATION OF THE WHITLEY COUNTY FISCAL COURT

## June 30, 2012

Peercy & Gray, PSC has completed the audit of the Whitley County Fiscal Court for fiscal year ended June 30, 2012. We have issued unqualified opinions on the governmental activities, business-type activities, each major fund, and aggregate remaining fund information of Whitley County, Kentucky.

## **Financial Condition:**

The fiscal court had net assets of \$9,736,267 as of June 30, 2012. The fiscal court had unrestricted net assets of \$878,330 in its governmental activities as of June 30, 2012, with total net assets of \$9,668,302. In its business-type activities, total net cash and cash equivalents were \$57,306 with total net assets of \$67,965. The fiscal court had total debt principal as of June 30, 2012 of \$23,136,098 with \$1,090,380 due within the next year.

# **Report Comment:**

# **2012-1** The Jailer Should Strengthen Controls Over Jail Commissary Operations

## **Deposits:**

The fiscal court and component units' deposits were insured and collateralized by bank securities.

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CERTIFICATION OF COMPLIANCE - LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM



PEERCY AND GRAY, PSC Certified Public Accountants 2300 Hurstbourne Village Drive, Suite 500 Louisville, Kentucky 40299 Phone: (502) 493-1090 FAX: (502) 493-7231

To the People of Kentucky Honorable Steven L. Beshear, Governor Lori H. Flanery, Secretary Finance and Administration Cabinet Honorable Pat White Jr., Whitley County Judge/Executive Members of the Whitley County Fiscal Court

## Independent Auditor's Report

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of 2012 Whitley County, Kentucky, as of and for the year ended June 30, 2012, which collectively comprise the County's basic financial statements, as listed in the table of contents. These financial statements are the responsibility of the 2012 Whitley County Fiscal Court. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States, and the <u>Audit Guide for Fiscal Court Audits</u> issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

As described in Note 1, Whitley County, Kentucky, prepares its financial statements in accordance with the modified cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of 2012 Whitley County, Kentucky, as of June 30, 2012, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with the basis of accounting described in Note 1.

Members of the Whitley County Fiscal Court

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise 2012 Whitley County, Kentucky's basic financial statements. The combining fund financial statements and budgetary comparison information are presented for purposes of additional analysis and is not a required part of the basic financial statements. The combining fund financial statements have been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining fund financial statements are fairly stated in all material respects in relation to the basic financial statements taken as a whole. The budgetary comparison information have not been subjected to the auditing procedures applied in the audit of the basic financial statements and certain all statements and, accordingly, we do not express an opinion or provide any assurance on it.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated October 15, 2012 on our consideration of Whitley County, Kentucky's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.

Based on the results of our audit, we present the accompanying comment and recommendation included herein, which discusses the following report comment:

2012-1 The Jailer Should Strengthen Controls Over Jail Commissary Operations

Respectfully submitted,

Perry and Gray, PSC

Peercy & Gray, PSC Certified Public Accountants

October 15, 2012

# WHITLEY COUNTY OFFICIALS

# For The Year Ended June 30, 2012

## **Fiscal Court Members:**

Pat White, Jr.	County Judge/Executive
Roger Wells	Magistrate
David Myers	Magistrate
Jamie Fuson	Magistrate
Robert Brown	Magistrate

#### **Other Elected Officials:**

Paul Winchester, Jr.County AttorneyKen MobleyJailerKay SchwartzCounty ClerkGary BartonCircuit Court ClerkColan HarrellSheriffRonnie MosesProperty Valuation AdministratorAndy J. CroleyCoroner

# **Appointed Personnel:**

Jeffrey L. Gray	County Treasurer
Phil Brennennstuhl	Occupational Tax Collector
Judy Brimm	Finance Officer

## WHITLEY COUNTY STATEMENT OF NET ASSETS - MODIFIED CASH BASIS

#### WHITLEY COUNTY STATEMENT OF NET ASSETS - MODIFIED CASH BASIS

	Р	nt	
	Governmental	Business-Type	
	Activities	Activities	Totals
ASSETS			
Current Assets:			
Cash and Cash Equivalents	\$ 1,668,892	\$ 57,306	\$ 1,726,198
Total Current Assets	1,668,892	57,306	1,726,198
Noncurrent Assets:			
Capital Assets - Net of Accumulated			
Depreciation			
Land and Land Improvements	697,125		697,125
Buildings	23,917,191		23,917,191
Other Equipment	979,170		979,170
Vehicles and Equipment	943,701	10,659	954,360
Infrastructure	4,598,321	- ,	4,598,321
Total Noncurrent Assets	31,135,508	10,659	31,146,167
Total Assets	32,804,400	67,965	32,872,365
	,		
LIABILITIES			
Current Liabilities:			
General Obligation Bonds	175,000		175,000
Revenue Bonds	725,000		725,000
Financing Obligations	190,380		190,380
Total Current Liabilities	1,090,380		1,090,380
Noncurrent Liabilities:			
General Obligation Bonds	6,510,000		6,510,000
Revenue Bonds	14,975,000		14,975,000
Financing Obligations	560,718		560,718
Total Noncurrent Liabilities	22,045,718		22,045,718
Total Liabilities	23,136,098		23,136,098
NET ASSEIS			
Invested in Capital Assets,			
Net of Related Debt	7,999,410	10,659	8,010,069
Restricted For:			
Protection to Persons & Property	30,419		30,419
General Health & Santitation	99,086		99,086
Recreation & Culture	7,742		7,742
Debt Service	594,724		594,724
Capital Projects	58,591		58,591
Unrestricted	878,330	57,306	935,636
Total Net Assets	\$ 9,668,302	\$ 67,965	\$ 9,736,267

#### WHITLEY COUNTY STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

#### WHITLEY COUNTY STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

## For The Year Ended June 30, 2012

			Program Revenues Received						
Functions/Programs Reporting Entity		Expenses	Charges for Services		Operating Grants and Contributions		Gr	Capital ants and tributions	
Primary Government:									
Governmental Activities:									
General Government	\$	6,862,207	\$	1,943,810	\$	1,975,251	\$		
Protection to Persons and Property		4,218,727		312,407		1,923,547			
General Health and Sanitation		231,039				62,611			
Social Services		3,500							
Recreation and Culture		110,673							
Roads		1,853,800				2,294,354		76,656	
Debt Service		921,226							
Capital Projects		296,250							
Total Governmental Activities		14,497,422		2,256,217		6,255,763		76,656	
Business-type Activities:									
Jail Canteen		164,600		167,731					
Total Business-type Activities		164,600		167,731					
Total Primary Government	\$	14,662,022	\$	2,423,948	\$	6,255,763	\$	76,656	

Taxes: Real Property Taxes Personal Property Taxes Motor Vehicle Taxes Occupational Taxes Other Taxes In Lieu Tax Payments Excess Fees Miscellaneous Revenues Interest Income

Total General Revenues and Transfers Change in Net Assets Net Assets - Beginning (Restated)

Net Assets - Ending

## WHITLEY COUNTY STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS For The Year Ended June 30, 2012 (Continued)

Net (Expenses) Revenues and Changes in Net Assets										
Primary Government										
G	overnmental Activities	Business-Type Activities	Totals							
\$	$\begin{array}{c} (2,943,146) \\ (1,982,773) \\ (168,428) \\ (3,500) \\ (110,673) \\ 517,210 \\ (921,226) \\ (296,250) \end{array}$	\$	\$ (2,943,146) (1,982,773) (168,428) (3,500) (110,673) 517,210 (921,226) (296,250)							
	(5,908,786)		(5,908,786)							
	(5,908,786)	3,131 3,131 3,131	3,131 3,131 (5,905,655)							
	677,022 168,746 171,781 4,195,404 486,649 180,624 224,763 526,493 29,731		677,022 168,746 171,781 4,195,404 486,649 180,624 224,763 526,493 29,731							
	6,661,213 752,427 8,915,875	3,131 64,834	6,661,213 755,558 8,980,709							
\$	9,668,302	\$ 67,965	\$ 9,736,267							

## WHITLEY COUNTY BALANCE SHEET - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS

## WHITLEY COUNTY BALANCE SHEET - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS

	-	General Fund	Road Fund	Jail Fund	Ar	nbulance Fund	) ] Pr	etention Center Public operties rporation Fund
ASSEIS								
Cash and Cash Equivalents	\$	557,245	\$ 126,697	\$ 134,567	\$	136,386	\$	551,083
Total Assets		557,245	 126,697	 134,567		136,386		551,083
FUND BALANCES Restricted For: Protection to Persons and Property General Health & Santitation Recreation & Culture Debt Service Fund Capital Projects Assigned To:		23,899 99,086				1,408		551,083
Protection to Persons and Property Roads Unassigned		434,260	 126,697	 134,567		134,978		
Total Fund Balances	\$	557,245	\$ 126,697	\$ 134,567	\$	136,386	\$	551,083

#### WHITLEY COUNTY BALANCE SHEET - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS June 30, 2012 (Continued)

Pr	Justice Center Public coperties rporation Bond Fund	Justice Center Public Properties Corporation Construction Fund		]	Non- Major Funds		Total vernmental Funds
\$	43,641	\$	58,591	\$	60,682	\$	1,668,892
	43,641		58,591		60,682		1,668,892
	43,641		58,591		5,112 7,742		30,419 99,086 7,742 594,724 58,591
					18,882		288,427
					28,946		155,643
							434,260
\$	43,641	\$	58,591	\$	60,682	\$	1,668,892

#### Reconciliation of the Balance Sheet - Governmental Funds to the Statement of Net Assets:

Total Fund Balances	\$ 1,668,892
Amounts Reported For Governmental Activities In The Statement	
Of Net Assets Are Different Because:	
Capital Assets Used in Governmental Activities Are Not Financial Resources	
And Therefore Are Not Reported in the Funds.	40,162,093
Accumulated Depreciation	(9,026,585)
Long-term debt is not due and payable in the current period and, therefore, is not	
reported in the funds.	
Financing Obligations	(751,098)
Revenue Bond	(15,700,000)
General Obligation Bond	 (6,685,000)
Net Assets Of Governmental Activities	\$ 9,668,302

## WHITLEY COUNTY STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS

## WHITLEY COUNTY STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS

For The Year Ended June 30, 2012

	eneral Fund	 Road Fund	 Jail Fund	Ambulance Fund
REVENUES				
Taxes	\$ 5,471,617	\$	\$	\$
In Lieu Tax Payments	69,066	111,558		
Excess Fees	224,763			
Licenses and Permits	16,838			
Intergovernmental	461,147	1,946,013	1,347,359	10,169
Charges for Services			52,481	1,943,810
Miscellaneous	243,310	105,110	115,767	2,607
Interest	9,235	3,024	634	1,806
Total Revenues	 6,495,976	 2,165,705	 1,516,241	1,958,392
EXPENDITURES				
General Government	2,223,923	5,741		
Protection to Persons and Property	246,986		1,885,378	1,428,676
General Health and Sanitation	229,254			
Social Services	3,500			
Recreation and Culture				
Roads		1,966,942		
Debt Service	233,592	122,144		
Capital Projects				
Administration	2,623,035	387,942	509,244	568,053
Total Expenditures	5,560,290	 2,482,769	 2,394,622	1,996,729
Excess (Deficiency) of Revenues Over Expenditures Before Other				
Financing Sources (Uses)	 935,686	(317,064)	(878,381)	(38,337)
Other Financing Sources (Uses)				
Financing Obligation Proceeds		117,000		
Transfers From Other Funds	127,934	200,000	1,413,690	69,000
Transfers To Other Funds	(1,388,690)		(489,190)	
Total Other Financing Sources (Uses)	 (1,260,756)	 317,000	 924,500	69,000
Net Change in Fund Balances	(325,070)	(64)	46,119	30,663
Fund Balances - Beginning (Restated)	882,315	 126,761	 88,448	105,723
Fund Balances - Ending	\$ 557,245	\$ 126,697	\$ 134,567	\$ 136,386

The accompanying notes are an integral part of the financial statements.

## WHITLEY COUNTY STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS For The Year Ended June 30, 2012 (Continued)

Detention Center Public Properties Corporation Fund	Justice Center Public Properties Corporation Bond Fund	Justice Center Public Properties Corporation Construction Fund	Non- Major Funds	Total Governmental Funds
	\$	\$	\$ 315,037	\$ 5,786,654
				180,624
				224,763
				16,838
	1,232,753	353,318	1,135,823	6,486,582
26,549			33,151	1,996,291 526,494
1,000		14,111	1,793	31,603
27,549	1,232,753	367,429	1,485,804	15,249,849
		,	,	
			107,381	2,337,045
			440,043	4,001,083
			110,015	229,254
				3,500
			110,673	110,673
			125,767	2,092,709
515,739	1,230,753			2,102,228
		2,842,335	296,250	3,138,585
515 720	2,000	2.042.225	116,775	4,207,049
515,739	1,232,753	2,842,335	1,196,889	18,222,126
(488,190)		(2,474,906)	288,915	(2,972,277)
				117,000
489,190			83,000	2,382,814
		(127,934)	(377,000)	(2,382,814)
489,190		(127,934)	(294,000)	117,000
1,000		(2,602,840)	(5,085)	(2,855,277)
550,083	43,641	2,661,431	65,767	4,524,169
\$ 551,083	\$ 43,641	\$ 58,591	\$ 60,682	\$ 1,668,892

The accompanying notes are an integral part of the financial statements.

## WHITLEY COUNTY RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

## WHITLEY COUNTY RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

#### For The Year Ended June 30, 2012

## **Reconciliation to the Statement of Activities:**

Net Change in Fund Balances - Total Governmental Funds	\$ (2,855,277)
Amounts reported for governmental activities in the Statement of	
Activities are different because Governmental Funds report	
capital outlays as expenditures. However, in the Statement of	
Activities the cost of those assets are allocated over their	
estimated useful lives and reported as depreciation expense.	
Capital Asset Disposal (Net)	(27,440)
Capital Outlay	4,150,677
Depreciation Expense	(1,579,535)
The issuance of long-term debt (e.g. bonds, financing obligations) provides	
current financial resources to governmental funds, while repayment of principal	
on long-term debt consumes the current financial resources of Governmental	
Funds. These transactions, however, have no effect on net assets.	
Debt Issuance	(117,000)
Financing Obligations Principal Payments	306,002
Revenue Bond Principal Payments	710,000
General Obligation Bond Principal Payments	 165,000
Change in Net Assets of Governmental Activities	\$ 752,427

## WHITLEY COUNTY STATEMENT OF NET ASSETS - PROPRIETARY FUND - MODIFIED CASH BASIS

## WHITLEY COUNTY STATEMENT OF NET ASSETS - PROPRIETARY FUND - MODIFIED CASH BASIS

Jail Canteen FundAssetsCurrent Assets: Cash and Cash Equivalents\$ 57,306Total Current Assets\$ 57,306Noncurrent Assets: Equipment26,319Less Accumulated Depreciation 10,659(15,660)Total Noncurrent Assets10,659Total Assets67,965Net Assets67,965		Canteen	
Current Assets: Cash and Cash Equivalents\$ 57,306Total Current Assets57,306Noncurrent Assets: Capital Assets: Equipment26,319Less Accumulated Depreciation Total Noncurrent Assets(15,660)Total Assets67,965Net Assets67,965Net of Related Debt10,659Unrestricted57,306			
Cash and Cash Equivalents\$ 57,306Total Current Assets57,306Noncurrent Assets:57,306Capital Assets:26,319Less Accumulated Depreciation(15,660)Total Noncurrent Assets10,659Total Assets67,965Net Assets67,965Net of Related Debt10,659Unrestricted57,306	Assets		
Total Current Assets57,306Noncurrent Assets: Capital Assets: Equipment26,319Less Accumulated Depreciation Total Noncurrent Assets(15,660)Total Noncurrent Assets10,659Total Assets67,965Net Assets67,965Net of Related Debt10,659Unrestricted57,306	Current Assets:		
Noncurrent Assets: Capital Assets: Equipment26,319Less Accumulated Depreciation(15,660)Total Noncurrent Assets10,659Total Assets67,965Net Assets67,965Net of Related Debt10,659Unrestricted57,306	Cash and Cash Equivalents	\$ 57,306	
Capital Assets:EquipmentLess Accumulated DepreciationTotal Noncurrent AssetsTotal Assets67,965Net AssetsInvested in Capital Assets, Net of Related Debt10,659Unrestricted57,306	Total Current Assets	57,306	
Equipment26,319Less Accumulated Depreciation(15,660)Total Noncurrent Assets10,659Total Assets67,965Net Assets10,659Invested in Capital Assets, Net of Related Debt10,659Unrestricted57,306	Noncurrent Assets:		
Less Accumulated Depreciation(15,660)Total Noncurrent Assets10,659Total Assets67,965Net Assets10,659Invested in Capital Assets, Net of Related Debt10,659Unrestricted57,306	Capital Assets:		
Total Noncurrent Assets10,659Total Assets67,965Net Assets10,659Invested in Capital Assets, Net of Related Debt10,659Unrestricted57,306	Equipment	26,319	
Total Assets67,965Net Assets10,659Unrestricted57,306	Less Accumulated Depreciation	(15,660)	
Net AssetsInvested in Capital Assets,Net of Related Debt10,659Unrestricted57,306	Total Noncurrent Assets	10,659	
Invested in Capital Assets, Net of Related Debt10,659Unrestricted57,306	Total Assets	67,965	
Net of Related Debt10,659Unrestricted57,306	Net Assets		
Net of Related Debt10,659Unrestricted57,306	Invested in Capital Assets.		
Unrestricted 57,306	*	10,659	
	Unrestricted		
	Total Net Assets		

## WHITLEY COUNTY STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET ASSETS -PROPRIETARY FUND - MODIFIED CASH BASIS

## WHITLEY COUNTY STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET ASSETS -PROPRIETARY FUND - MODIFIED CASH BASIS

	Business-Type Activities - Enterprise Fund	
		Jail Canteen Fund
Operating Revenues		
Canteen Receipts	\$	167,731
Total Operating Revenues		167,731
<b>Operating Expenses</b> Cost of Sales		101 7(0
		101,760
Educational and Recreational		10,823
Depreciation		2,237
Sales Tax		3,953
Miscellaneous		45,827
Total Operating Expenses		164,600
Operating Income (Loss)		3,131
Change In Net Assets		3,131
Total Net Assets - Beginning (Restated) Total Net Assets - Ending	\$	64,834 67,965
Total Iver Assets - Ending	φ	07,903

# WHITLEY COUNTY STATEMENT OF CASH FLOWS - PROPRIETARY FUND - MODIFIED CASH BASIS

## WHITLEY COUNTY STATEMENT OF CASH FLOWS - PROPRIETARY FUND - MODIFIED CASH BASIS

## For The Year Ended June 30, 2012

	Business-Type Activities - Enterprise Fund	
	Jail Canteen Fund	
Cash Flows From Operating Activities		
Cash Received From Customers	\$ 167,73	1
Cash Payments To Suppliers	(112,58	3)
Cash Payments To State	(3,95	3)
Cash Payments To Other Sources	(45,82	7)
Net Cash Provided By		
Operating Activities	5,36	8
Net Increase in Cash and		
Cash Equivalents	5,36	8
Cash and Cash Equivalents - July 1, 2011 (Restated)	51,93	8
Cash and Cash Equivalents - June 30, 2012	\$ 57,30	6

#### Reconciliation of Operating Income to Net Cash Provided (Used) by Operating Activities

Operating Income Depreciation Expense	\$ 3,131 2,237
Net Cash Provided By Operating Activities	\$ 5,368

## WHITLEY COUNTY STATEMENT OF FIDUCIARY FUND NET ASSETS - MODIFIED CASH BASIS

## WHITLEY COUNTY STATEMENT OF FIDUCIARY FUND NET ASSETS - MODIFIED CASH BASIS

	Agency Funds	
Assets		
Current Assets:		
Cash and Cash Equivalents	\$	73,649
Total Assets		73,649
Liabilities		
Amounts Held In Custody For Others		73,649
Total Liabilities		73,649
Total Net Assets	\$	0

# INDEX FOR NOTES TO THE FINANCIAL STATEMENTS

SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES	
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#### WHITLEY COUNTY NOTES TO FINANCIAL STATEMENTS

# June 30, 2012

## Note 1. Summary of Significant Accounting Policies

#### A. Basis of Presentation

The county presents its government-wide and fund financial statements in accordance with a modified cash basis of accounting, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Under this basis of accounting, assets, liabilities, and related revenues and expenditures are recorded when they result from cash transactions, with a few exceptions. This modified cash basis recognizes revenues when received and expenditures when paid. Notes receivable are recognized on the Statement of Net Assets, but notes receivable are not included and recognized on Balance Sheet - Governmental Funds. Property tax receivables, accounts payable, compensated absences, and donated assets are not reflected in the financial statements.

The State Local Finance Officer does not require the county to report capital assets and infrastructure; however the value of these assets is included in the Statement of Net Assets and the corresponding depreciation expense is included on the Statement of Activities.

#### **B.** Reporting Entity

The financial statements of Whitley County include the funds, agencies, boards, and entities for which the fiscal court is financially accountable. Financial accountability, as defined by Section 2100 of the Governmental Accounting Standards Board (GASB) <u>Codification of Governmental Accounting and Financial Reporting Standards</u>, as amended by GASB 14 and GASB 39, was determined on the basis of the government's ability to significantly influence operations, select the governing authority, participate in fiscal management and the scope of public service. Consequently, the reporting entity includes organizations that are legally separate from the primary government. Legally separate organizations are reported as component units if either the county is financially accountable or the organization's exclusion would cause the county's financial statements to be misleading or incomplete. Component units may be blended or discretely presented. Blended component units either provide their services exclusively or almost entirely to the primary government, or their governing bodies are substantively the same as the primary government. All other component units are discretely presented.

#### **Blended Component Units**

The following legally separate organization provides its services exclusively to the primary government, and the fiscal court is able to impose its will on this organization. This organization's balances and transactions are reported as though they are part of the county's primary government using the blending method.

## Note 1. Summary of Significant Accounting Policies (Continued)

## **B.** Reporting Entity (Continued)

## Blended Component Units (Continued)

## Whitley County Public Properties Corporation

The Whitley County Fiscal Court (Fiscal Court) established the Whitley County Public Properties Corporation (Corporation) for the purpose of financing detention center and justice center projects. The Corporation's governing body consists entirely of the Fiscal Court members. Therefore, management must include the Corporation as part of the reporting entity, and the Corporation's financial activity is blended with that of the Fiscal Court. Activity of the Corporation was previously reported in one fund but is now reported in two separate funds, the Justice Center PPC Bond Fund and Justice Center PPC Construction Fund,

## C. Whitley County Elected Officials

Kentucky law provides for election of the officials below from the geographic area constituting Whitley County. Pursuant to state statute, these officials perform various services for the Commonwealth of Kentucky, its judicial courts, the fiscal court, various cities and special districts within the county, and the board of education. In exercising these responsibilities, however, they are required to comply with state laws. Audits of their financial statements are issued separately and individually and can be obtained from their respective administrative offices. These financial statements are not required to be included in the financial statements of Whitley County, Kentucky.

- Circuit Court Clerk
- County Attorney
- Property Valuation Administrator
- County Clerk
- County Sheriff

# D. Government-wide and Fund Financial Statements

The government–wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the non-fiduciary activities of the primary government and its non-fiduciary component units. For the most part, the effect of interfund activities has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on sales, fees, and charges for support. Business-type revenues come mostly from fees charged to external parties for goods or services. Fiduciary funds are not included in these financial statements due to the unavailability of fiduciary funds to aid in the support of government programs.

The statement of net assets presents the reporting entity's non-fiduciary assets and liabilities, the difference between the two being reported as net assets. Net assets are reported in three categories: 1) invested in capital assets, net of related debt - consisting of capital assets, net of accumulated depreciation and reduced by outstanding balances for debt related to the acquisition, construction, or improvement of those assets; 2) restricted net assets - resulting from constraints placed on net assets by creditors, grantors, contributors, and other external parties, including those constraints imposed by law through constitutional provisions or enabling legislation; and 3) unrestricted net assets - those assets that do not meet the definition of restricted net assets or invested in capital assets.

## WHITLEY COUNTY NOTES TO FINANCIAL STATEMENTS June 30, 2012 (Continued)

## Note 1. Summary of Significant Accounting Policies (Continued)

#### D. Government-wide and Fund Financial Statements (Continued)

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function; 2) operating grants and contributions; and 3) capital grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Internally dedicated resources such as taxes and unrestricted state funds are reported as general revenues.

Generally and except as otherwise provided by law, property taxes are assessed as of January 1, levied (mailed) November 1, due at discount November 30, due at face value December 31, delinquent January 1 following the assessment, and subject to sale ninety days following April 15.

Funds are characterized as either major or non-major. Major funds are those whose assets, liabilities, revenues, or expenditures/expenses are at least ten percent of the corresponding total (assets, liabilities, etc.) for all funds or type (governmental or proprietary) and whose total assets, liabilities, revenues, or expenditures/expenses are at least five percent of the corresponding total for all governmental and enterprise funds combined. The fiscal court may also designate any fund as major.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds. Major individual governmental funds and major enterprise funds are reported as separate columns in the financial statements.

# **Governmental Funds**

All governmental fund statements are reported using the current financial resources measurement focus and the modified cash basis of accounting. The primary government reports the following major governmental funds:

General Fund - This is the primary operating fund of the fiscal court. It accounts for all financial resources of the general government, except where the Department for Local Government requires a separate fund or where management requires that a separate fund be used for some function.

Road Fund - This fund is for road and bridge construction and repair. The primary source of revenue for this fund is state payments for truck licenses distribution, municipal road aid, and transportation grants. The Department for Local Government requires the fiscal court to maintain these receipts and expenditures separately from the General Fund.

Jail Fund - The primary purpose of this fund is to account for the jail expenses of the county. The primary sources of revenue for this fund are reimbursements from the state and federal government, payments from other counties for housing prisoners, and transfers from the General Fund. The Department for Local Government requires the fiscal court to maintain these receipts and expenditures separately from the General Fund.

Ambulance Fund - The primary purpose of this fund is to provide emergency medical service for the county. The primary sources of revenue for this fund are federal, state, and private insurance billings.

## WHITLEY COUNTY NOTES TO FINANCIAL STATEMENTS June 30, 2012 (Continued)

## Note 1. Summary of Significant Accounting Policies (Continued)

#### D. Government-wide and Fund Financial Statements (Continued)

#### **Governmental Funds** (Continued)

Detention Center Public Properties Corporation Fund - This fund, a blended component unit of the County, is used to account for the accumulation of resources for, and the payment of, general long-term debt principal and interest issued by the Corporation for the purpose of financing the Detention Center construction. The Department for Local Government does not require the Fiscal Court to report or budget these funds.

Justice Center Public Properties Corporation Construction Fund - This fund, a blended component unit of the County, is used to account for the resources received and used for the financing of the Justice Center construction. The Department for Local Government does not require the Fiscal Court to report or budget these funds.

Justice Center Public Properties Corporation Bond Fund - This fund, a blended component unit of the County, is used to account for the accumulation of resources for, and the payment of, general long-term debt principal and interest issued by the Corporation for the purpose of financing the Justice Center construction. The Department for Local Government does not require the Fiscal Court to report or budget these funds.

The primary government also has the following non-major funds: Local Government Economic Assistance Fund, Federal Grant Fund, Forestry Fund, Tourist Tax Fund, and the 911 Fund.

#### Special Revenue Funds:

The Road Fund, Jail Fund, Ambulance Fund, Local Government Economic Assistance Fund, Federal Grant Fund, Forestry Fund, Tourist Tax Fund, and 911 Fund are presented as special revenue funds. Special revenue funds are to account for the proceeds of specific revenue sources and expenditures that are legally restricted for specific purposes.

#### Debt Service Fund:

The Detention Center Public Properties Corporation Fund and the Justice Center Public Properties Corporation Bond Fund are presented as a debt service funds. Debt service funds are to account for the accumulation of resources for, and the payment of general long-term debt principal and interest.

#### Capital Projects Fund:

The Justice Center Public Properties Corporation Construction Fund is presented as a capital projects fund. Capital projects funds are used to account for the financial resources to be used for the acquisition or construction of major capital facilities.

#### **Proprietary Funds**

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with proprietary funds' principal ongoing operations. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses. The principal operating revenues of the county's enterprise funds are charges to customers for sales in the Jail Canteen Fund. Operating expenses for the enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets.

## Note 1. Summary of Significant Accounting Policies (Continued)

#### D. Government-wide and Fund Financial Statements (Continued)

## **<u>Proprietary Funds</u>** (Continued)

The principal operating revenues of the county's enterprise funds are charges to customers for sales in the Jail Canteen Fund. Operating expenses for the enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. The government has elected not to adopt Financial Accounting Standards Board (FASB) Statements or Interpretations issued after November 30, 1989, unless the Governmental Accounting Standards Board (GASB) specifically adopts such FASB Statements or Interpretations. The primary government reports the following major proprietary fund:

Jail Canteen Fund - The canteen operations are authorized pursuant to KRS 441.135(1), which allows the jailer to sell snacks, sodas, and other items to inmates. The profits generated from the sale of those items are to be used for the benefit or recreation of the inmates. KRS 441.135(2) requires the jailer to maintain accounting records and report annually to the county treasurer the receipts and disbursements of the Jail Canteen Fund.

## Fiduciary Funds

Fiduciary funds report only those resources held in a trust or custodial capacity for individuals, private organizations, or other governments. The County's agency funds include: 1) the Jail Inmate Fund and 2) Occupational Tax Fund. The Jail Inmate Fund is used to account for inmate monies held by the Jailer for custodial purposes only. The Occupational Tax Fund is used to account for monies that the County has received for Occupational Taxes for other governments that have not been paid over as of June 30, 2012. Unlike other funds, the agency fund reports assets and liabilities only; therefore, it has no measurement focus.

#### E. Deposits and Investments

The government's cash and cash equivalents are considered to be cash on hand, demand deposits, certificates of deposit, and short-term investments with original maturities of three months or less from the date of acquisition.

KRS 66.480 authorizes the county to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

# F. Capital Assets

Capital assets, which include land, land improvements, buildings, furniture and office equipment, building improvements, machinery, equipment, and infrastructure assets (roads and bridges) that have a useful life of more than one reporting period based on the government's capitalization policy, are reported in the applicable governmental or business-type activities of the government-wide financial statements. Such assets are recorded at historical cost or estimated historical cost when purchased or constructed.

Cost of normal maintenance and repairs that do not add to the value of the asset or materially extend the asset's life are not capitalized. Land and Construction In Progress are not depreciated. Interest incurred during construction is not capitalized. Capital assets and infrastructure are depreciated using the straight-line method of depreciation over the estimated useful life of the asset.

## WHITLEY COUNTY NOTES TO FINANCIAL STATEMENTS June 30, 2012 (Continued)

## Note 1. Summary of Significant Accounting Policies (Continued)

## F. Capital Assets (Continued)

	Capitalization Threshold		Useful Life (Years)	
Land Improvements	\$	12,500	10-60	
Buildings and Building Improvements	\$	15,000	10-75	
Machinery and Equipment	\$	10,000	3-25	
Vehicles	\$	10,000	3-12	
Infrastructure	\$	20,000	10-50	

#### G. Long-term Obligations

In the government-wide financial statements and proprietary fund types in the fund financial statements, long term debt and other long-term obligations are reported as liabilities in the applicable financial statements. The principal amount of bonds, notes and financing obligations are reported.

In the fund financial statements, governmental fund types recognize bond interest, as well as bond issuance costs when received or when paid, during the current period. The principal amount of the debt and interest are reported as expenditures. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as expenditures. Debt proceeds are reported as other financing sources.

# H. Fund Equity

In the fund financial statements, the difference between the assets and liabilities of governmental funds is reported as fund balance. Fund balance is divided into nonspendable and spendable components, if applicable.

Non-spendable includes amounts that must be maintained intact legally or contractually.

Spendable include the following:

- Restricted amounts constrained for a specific purpose by external parties, constitutional provisions or enabling legislation.
- Committed amounts constrained for a specific purpose by the county using its highest level of decisionmaking authority.
- Assigned for all governmental funds, other than general fund, any remaining positive amounts not classified as non spendable, restricted, or committed. For the general fund, amounts constrained by intent to be used for a specific purpose by the county or the delegated county committee or official given authority to assign amounts.
- Unassigned for general fund, amounts not classified as non-spendable, restricted, committed, or assigned. For all other government funds, amount expended in excess of resources that are non-spendable, restricted, committed, or assigned.

For resources considered committed, the county issues an ordinance or resolution that can only be changed with another corresponding ordinance or resolution.

## Note 1. Summary of Significant Accounting Policies (Continued)

#### H. Fund Equity (Continued)

For resources considered assigned, the county has designated the County Treasurer to carry out the intent of the fiscal court.

It is the policy of the county to spend restricted resources first, when both restricted and unrestricted resources are available to spend on the activity. Once restricted funds are exhausted then committed, assigned and unassigned resources are spent in that order on the activity.

Encumbrances, although not reported on the balance sheet, are purchase orders that will be fulfilled in a subsequent fiscal period. Although the purchase order or contract creates a legal commitment, the fiscal court incurs no liability until performance has occurred on the part of the party with whom the fiscal court has entered into the arrangement. When a government intends to honor outstanding commitments in subsequent periods, such amounts are encumbered. Due to the modified cash basis of accounting, encumbrances can also include invoices for goods or services received at June 30, but not yet paid and not included as an accounts payable. Significant encumbrances at year end are reported by major funds and non-major funds in the aggregate and included with commitments and contingencies note disclosure, if applicable.

#### I. Budgetary Information

Annual budgets are adopted on a cash basis of accounting and according to the laws of Kentucky as required by the State Local Finance Officer.

The County Judge/Executive is required to submit estimated receipts and proposed expenditures to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the State Local Finance Officer. Expenditures may not exceed budgeted appropriations at the activity level.

The Justice Center Public Properties Corporation Bond and Construction Funds and the Detention Center Public Properties Corporation Fund (blended component units) are not budgeted by the county treasurer. The Governor's Department for Local Government does not require the fiscal court to report or budget these funds.

#### J. Related Organizations and Joint Venture

A related organization is an entity for which a primary government is not financially accountable. It does not impose will or have a financial benefit or burden relationship, even if the primary government appoints a voting majority of the related organization's governing board. Based on these criteria, the following are considered related organizations of Whitley County Fiscal Court: Whitley County Water District and Cumberland Falls Water Highway District.

A legal entity or other organization that results from a contractual agreement and that is owned, operated, or governed by two or more participants as a separate activity subject to joint control, in which the participants retain (a) an ongoing financial interest or (b) an ongoing financial responsibility is a joint venture. Based upon these criteria, the following is considered a joint venture of the Whitley County Fiscal Court:

The Williamsburg/Whitley County Airport Board (with the City of Williamsburg)

## WHITLEY COUNTY NOTES TO FINANCIAL STATEMENTS June 30, 2012 (Continued)

#### Note 2. Deposits

The primary government maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC) as required by KRS 66.480(1)(D).. According to KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the county and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution. These requirements were met.

#### Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a depository institution failure, the government's deposits may not be returned. The government does not have a deposit policy for custodial credit risk, but rather follows the requirements of KRS 41.240 (4). As of June 30, 2012, all deposits were covered by FDIC insurance or a properly executed collateral security agreement.

				Justice Center PPC	
	General	Jail	Non-Major	Construction	Total
	Fund	Fund	Funds	Fund	Transfers In
General Fund	\$	\$	\$	\$ 127,934	\$ 127,934
Road Fund	200,000				200,000
Jail Fund	1,036,690		377,000		1,413,690
Ambulance	69,000				69,000
911 Fund	83,000				83,000
PPC Fund		489,190			489,190
Total					
Transfers Out	1,388,690	489,190	377,000	127,934	2,382,814

#### Note 3. Interfund Transfers In/Out

#### Reasons for Transfers:

- 1. To move resources from the General Fund and other funds, for budgetary purposes, to the fund that will expend them.
- 2. To return unused resources, for budgetary purposes, to the General Fund.

#### Note 4. Operating Leases

#### A. Office Space Rental

The Whitley County Fiscal Court entered into two operating lease agreements with the Williamsburg-Whitley County Airport Board, Inc. The first lease is for the rent of the Whitley County EMS department at a rate of \$800 per month. The lease is for 20 years at which time a new lease can be negotiated. The second lease is for rent for the 911 department at a rate of \$1000 per month. The lease is for five years renegotiated at the end of the lease. Both agreements have an annual rent increase based upon the Consumer Price Index. The total expense related to these operating leases was \$21,600 for the fiscal year ended June 30, 2012. The future minimum lease payments for these operating leases are as follows:

Fiscal Year Ended					
June 30	EMS	911		Total	
2013	\$ 12,000	\$	9,600	\$	21,600
2014	12,000		9,600		21,600
2015	12,000		9,600		21,600
2016	12,000				12,000
2017	12,000				12,000
2018-2022	60,000				60,000
2023-2027	60,000				60,000
2028-2030	 36,000				36,000
Totals	\$ 216,000	\$	28,800	\$	244,800

#### **B.** Tower Space Rental

The Whitley County Fiscal Court entered into a lease agreement with a land owner. The lease agreement is for property to construction, operation and maintenance of a radio transmission tower. The lease commenced on October 1, 2008 and will terminate on October 1, 2013 with an automatic extension of four (4) additional terms of five (5) years each (Renewal Term). The lease amount is \$7,200 per year to be paid in equal monthly installments of \$600. The future minimum lease payments for these operating leases are as follows:

Fiscal Year Ended	n	
June 30	P	ayment
2013	\$	7,200
2014		7,200
2015		7,200
2016		7,200
2017		7,200
2018-2022		36,000
2023-2027		36,000
2028-2032		36,000
2033		7,200
Totals	\$	151,200

# Note 5. Capital Assets

Capital asset activity for the year ended June 30, 2012 was as follows:

	Reporting Entity			
Primary Government:	Restated Beginning Balance	Increases	Decreases	Ending Balance
Governmental Activities:				
Capital Assets Not Being Depreciated: Land and Land Improvements Construction In Progress Total Capital Assets Not Being	\$ 697,125 14,869,328	\$	\$ (14,869,328)	\$ 697,125
Depreciated	15,566,453		(14,869,328)	697,125
Capital Assets, Being Depreciated: Buildings	9,064,993	17,774,937		26,839,930
Other Equipment	1,475,023	129,119		1,604,142
Vehicles and Equipment Infrastructure	1,906,943 8,041,134	207,626 908,323	(43,130)	2,071,439 8,949,457
Total Capital Assets Being Depreciated	20,488,093	19,020,005	(43,130)	39,464,968
Less Accumulated Depreciation For:				
Buildings	(2,423,674)	(499,065)		(2,922,739)
Other Equipment	(489,107)	(135,865)	15 (00	(624,972)
Vehicles and Equipment Infrastructure	(1,026,718) (3,523,241)	(116,710) (827,895)	15,690	(1,127,738) (4,351,136)
Total Accumulated Depreciation	(7,462,740)	(1,579,535)	15,690	(9,026,585)
Total Capital Assets, Being Depreciated, Net	13,025,353	17,440,470	(27,440)	30,438,383
Governmental Activities Capital Assets, Net	\$ 28,591,806	\$ 17,440,470	\$ (14,896,768)	\$ 31,135,508

# Note 5. Capital Assets (Continued)

	Reporting Entity						
	В	eginning				I	Ending
	I	Balance	Ir	ncreases	Decreases	E	Balance
<b>Business-Type Activities:</b>							
Capital Assets, Being Depreciated: Vehicles and Equipment	\$	26,319	\$		\$	\$	26,319
Total Capital Assets Being Depreciated		26,319					26,319
Less Accumulated Depreciation For: Vehicles and Equipment		(13,423)		(2,237)			(15,660)
Total Accumulated Depreciation Total Capital Assets, Being		(13,423)		(2,237)			(15,660)
Depreciated, Net		12,896		(2,237)			10,659
Business-Type Activities Capital Assets, Net	\$	12,896	\$	(2,237)	\$	\$	10,659

Depreciation expense was charged to functions of the primary government and business-type activities as follows:

Governmental Activities:		
General Government	\$	413,534
Protection to Persons and Property		287,176
General Health and Sanitation		1,785
Roads, Including Depreciation of General Infrastructure Assets		877,040
Total Depreciation Expense - Governmental Activities	\$	1,579,535
Business-Type Activities Jail Canteen	\$	2,237
Jan Canteen	φ	2,237
Total Depreciation Expense - Business-Type Activities	\$	2,237

#### Note 6. Long-term Debt

#### A. General Obligation Bonds, Series 2002

On April 1, 2002, the county issued \$7,800,000 of General Obligation Bonds issued with interest rates of 5.0% through 5.20% payable semiannually October 1 and April 1. These bonds were issued for the purpose of financing the acquisition, construction, and equipping of a new detention center facility. The outstanding principal balance of the bonds was \$6,685,000 as of June 30, 2012, with principal paid annually on April 1. Future debt service requirements are:

	Governmental Activities				
Fiscal Year Ended June 30	Principal			Interest	
2013	\$	175,000	\$	342,489	
2014		180,000		333,739	
2015		190,000		324,739	
2016		200,000		315,239	
2017		210,000		305,239	
2018-2022		1,220,000		1,357,573	
2023-2027		1,555,000		1,015,582	
2028-2032		2,000,000		570,700	
2033-2034		955,000		75,140	
Totals	\$	6,685,000	\$	4,640,440	

#### **B.** Airport Land

On April 18, 2002, Whitley County entered into a \$765,000 financing obligation agreement with the Kentucky Area Development Districts Financing Trust for the acquisition of land for a new airport facility. Terms of the agreement stipulate a ten-year repayment schedule, with variable semi-annual interest payments and variable annual principal payments. Interest on the financing obligation is payable on November 20 and May 20, while principal payments are due only on May 20 annually. The principal balance was paid in full as of June 30, 2012.

#### Note 6. Long-term Debt (Continued)

#### C. Court Facilities Project

On July 3, 2003, Whitley County entered into a \$605,000 financing obligation agreement with the Kentucky Area Development Districts Financing Trust for the court facilities project. A portion of the financing obligation proceeds was used to retire a \$245,000 financing obligation dated May 1, 2003. The remaining proceeds were to be used to renovate a building for use as court facilities; however, the project was subsequently determined not to be a viable project. On January 20, 2004, \$170,000 and \$160,000 of the financing obligation proceeds were transferred to the General Fund and Jail Fund, respectively, and used for county operations. The agreement requires variable semi-annual payments to be paid in full May 20, 2023. The principal balance of the agreement was \$390,000 as of June 30, 2012. Future debt service requirements are:

	Governmental Activities			
Fiscal Year Ended June 30	Principal		]	Interest
2013	\$	30,000	\$	17,430
2014		30,000		16,260
2015		30,000		15,090
2016		30,000		13,800
2017		35,000		12,010
2018-2022		190,000		38,318
2023		45,000		2,138
Totals	\$	390,000	\$	115,046

#### D. First Mortgage Revenue Bonds, Series 2010

The Whitley County Public Properties Corporation (PPC), an agency and instrumentality of the Whitley County Fiscal Court, issued first mortgage revenue bonds, series 2010, for the purposes of construction of the Whitley County Judicial Center. On September 1, 2010, \$17,105,000 in bonds were issued at various interest rates ranging from 2% to 4%. Since these bonds were issued at a discount of \$98,878, net bond proceeds were \$17,006,122. The PPC has entered into an agreement to lease the Whitley County Judicial Center to the fiscal court for the amount of the bond payments. The fiscal court has a sublease with the Administrative Office of the Courts (AOC), Commonwealth of Kentucky, for approximately 100% of the Whitley County Judicial Center, whereby the AOC makes semi-annual payments directly to the paying agent to fund the debt service for the bond issue. Principal payments are due annually on September 1<sup>st</sup> and interest payments are due semiannually on March 1<sup>st</sup> and September 1<sup>st</sup>. As of June 30, 2010, the principal balance was \$15,700,000. Future debt service requirements are:

## Note 6. Long-term Debt (Continued)

#### D. First Mortgage Revenue Bonds, Series 2010 (Continued)

	Governmental Activities					
Fiscal Year Ended June 30	Principal		Principal			Interest
2013	\$	725,000	\$	508,403		
2014		740,000		493,753		
2015		755,000		477,859		
2016		775,000		459,678		
2017		795,000		439,059		
2018-2022		4,355,000		1,807,749		
2023-2027		5,190,000		981,384		
2028-2029		2,365,000		99,500		
Totals	\$ 1	5,700,000	\$	5,267,385		

## E. Land Purchase

On October 1, 2010, Whitley County entered into a \$327,000 financing obligation agreement with the Kentucky Association of Counties Leasing Trust for the purpose of financing the acquisition of land. Terms of the agreement stipulate a ten-year repayment schedule, with variable quarterly interest payments and fixed annual principal payments in the amount of \$32,700. The principal balance was \$294,300 as of June 30, 2012. Future debt service requirements are:

	Governmental Activities				
Fiscal Year Ended June 30	ŀ	Principal	I	nterest	
2013 2014 2015 2016 2017	\$	32,700 32,700 32,700 32,700 32,700	\$	12,421 10,915 9,410 7,923 6,398	
2018-2021 Totals	\$	<u>130,800</u> 294,300	\$	<u>10,540</u> 57,607	

## F. Sheriff Vehicles

On June 30, 2011, Whitley County entered into a \$98,100 financing obligation agreement with the Kentucky Association of Counties Leasing Trust for the purpose of financing the purchase of sheriff vehicles. Terms of the agreement stipulate a repayment schedule in which the final payment is due on December 20, 2013, with variable monthly interest payments and variable annual principal payments due on December 20<sup>th</sup> of each year. The principal balance was \$66,798 as of June 30, 2012. Future debt service requirements are:

#### Note 6. Long-term Debt (Continued)

#### F. Sheriff Vehicles (Continued)

	Governmental Activities			
Fiscal Year Ended June 30	Р	rincipal	Iı	nterest
2013 2014	\$	32,680 34,118	\$	2,220 751
Totals	\$	66,798	\$	2,971

#### G. Mac Trucks

On July 18, 2011, Whitley County entered into a \$117,000 financing obligation agreement with the Kentucky Association of Counties Leasing Trust for the purpose of financing the purchase of a dump truck that will be used and then resold. Terms of the agreement stipulate a repayment schedule in which the final payment was due on January 20, 2013, with monthly interest payments. The truck was sold early and as a result the principal balance was paid off as of June 30, 2012

#### H. Changes In Long-term Liabilities

Long-term liability activity for the year ended June 30, 2012, was as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
<b>Primary Government:</b>					
Governmental Activities:					
General Obligation Bonds Revenue Bonds	\$ 6,850,000 16,410,000	\$	\$ 165,000 710,000	\$ 6,685,000 15,700,000	\$ 175,000 725,000
Financing Obligations	940,100	117,000	306,002	751,098	190,380
Governmental Activities					
Long-term Liabilities	\$ 24,200,100	\$ 117,000	\$ 1,181,002	\$ 23,136,098	\$ 1,090,380

#### Note 7. Interest On Long Term Debt

Debt Service on the Statement of Activities includes \$49,734 in interest on financing obligations, \$520,753 on revenue bonds, and \$350,739 in interest on general obligation bonds.

#### Note 8. Employee Retirement System

The fiscal court has elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a cost sharing, multiple employer defined benefit pension plan, which covers all eligible full-time employees and provides for retirement, disability and death benefits to plan members. Benefit contributions and provisions are established by statute.

## Note 8. Employee Retirement System (Continued)

Nonhazardous covered employees are required to contribute 5 percent of their salary to the plan. Nonhazardous covered employees who begin participation on or after September 1, 2008 are required to contribute 6 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 16.93 percent.

The county's contribution for FY 2010 was \$389,438, FY 2011 was \$393,224, and FY 2012 was \$499,103.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65. Nonhazardous employees who begin participation on or after September 1, 2008 must met the rule of 87 (members age plus years of service credit must equal 87, and the member must be a minimum of 57 years of age) or the member is age 65, with a minimum of 60 months service credit.

CERS also provides postretirement health care coverage as follows:

For members participating prior to July 1, 2003, years of service and respective percentages of the maximum contribution are as follows:

		% Paid by Member
Years of Service	% Paid By Insurance Fund	Through Payroll Deduction
20 or more	100%	0%
15-19	75%	25%
10-14	50%	50%
4-9	25%	75%
Less than 4	0%	100%

As a result of House Bill 290 (2004 General Assembly), medical insurance benefits are calculated differently for members who began participation on or after July 1, 2003. Once members reach a minimum vesting period of ten years, non-hazardous employees whose participation began on or after July 1, 2003, earn ten dollars per month for insurance benefits at retirement for every year of earned service without regard to a maximum dollar amount.

Historical trend information showing the CERS' progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Retirement Systems' annual financial report. This report may be obtained by writing the Kentucky Retirement Systems, 1260 Louisville Road, Frankfort, KY 40601-6124, or by telephone at (502) 564-4646.

## Note 9. Deferred Compensation

The Whitley County Fiscal Court voted to allow all eligible employees to participate in deferred compensation plans administered by The Kentucky Public Employees' Deferred Compensation Authority. The Kentucky Public Employees' Deferred Compensation Authority is authorized under KRS 18A.230 to 18A.275 to provide administration of tax sheltered supplemental retirement plans for all state, public school and university employees and employees of local political subdivisions that have elected to participate.

These deferred compensation plans permits all full time employees to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency. Participation by eligible employees in the deferred compensation plans is voluntary.

## Note 9. Deferred Compensation (Continued)

Historical trend information showing The Kentucky Public Employees' Deferred Compensation Authority's progress in accumulating sufficient assets to pay benefits when due is presented in The Kentucky Public Employees' Deferred Compensation Authority's annual financial report. This report may be obtained by writing Kentucky Public Employees' Deferred Compensation Authority at 105 Sea Hero Road, Suite 1, Frankfort, KY 40601-8862, or by telephone at (502) 573-7925.

#### Note 10. Insurance

For the fiscal year ended June 30, 2012, Whitley County was a member of the Kentucky Association of Counties' All Lines Fund (KALF). KALF is a self-insurance fund and was organized to obtain lower cost coverage for general liability, property damage, public officials' errors and omissions, public liability, and other damages. The basic nature of a self-insurance program is that of a collectively shared risk by its members. If losses incurred for covered claims exceed the resources contributed by the members, the members are responsible for payment of the excess losses.

#### Note 11. Prior Period Adjustments

In the prior year the net asset ending balance is \$9,077,961. This beginning balance of the Governmental Activities has been restated due an error found in the calculation of depreciation of fixed assets in prior year. The restated ending balance for Fiscal Year 2012 is \$8,915,875. The prior year Beginning Fund Balance of the General Fund has been decreased by \$1 and the Justice Center Public Properties Corporation Construction Fund was increased by \$1 due to rounding errors. In addition, the prior year beginning balance of the Business-type Activities was restated due to an error found in prior year that resulted in an adjusted beginning balance of \$64,834.

	Gover	nmental	Bus	iness-Type
	Act	ivities	A	Activities
Beginning Balance Restatement Due To Error	\$ 9,0	)77,961	\$	60,861 3,973
Restatement of Fixed Assets	(1	62,086)		5,775
Ending Adjusted Beginning Balance	\$ 8,9	015,875	\$	64,834

## WHITLEY COUNTY COMBINING BALANCE SHEET -NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Supplementary Information

June 30, 2012

## WHITLEY COUNTY COMBINING BALANCE SHEET -NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Supplementary Information

## June 30, 2012

	Gov Ec As	Local vernment conomic sistance Fund	Gr	leral ants 1nd	ores try Fund	ourist 1x Fund		911 Fund	Total on-Major ernmental Funds
ASSEIS									
Cash and Cash Equivalents	\$	28,946	\$	50	\$ 5,112	\$ 7,742	\$	18,832	\$ 60,682
Total Assets		28,946		50	 5,112	 7,742	_	18,832	 60,682
FUND BALANCES Restricted For:									
Protection to Persons and Property					5,112				5,112
Recreation & Culture Assigned To:					,	7,742			7,742
Protection to Persons and Property				50				18,832	18,882
Roads		28,946			 	 			 28,946
Total Fund Balances	\$	28,946	\$	50	\$ 5,112	\$ 7,742	\$	18,832	\$ 60,682

## WHITLEY COUNTY COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Supplementary Information

For The Year Ended June 30, 2012

## WHITLEY COUNTY COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Supplementary Information

#### For The Year Ended June 30, 2012

	Gove Eco Ass	Local ernment onomic istance Fund	Federal Grants Fund		Forestry Fund		Fourist ax Fund
REVENUES							
Taxes	\$		\$	\$	3,281	\$	51,779
Intergovernmental	Ψ	682,669	296,260	Ψ	5,201	Ψ	01,779
Miscellaneous		,	_> 0,_00		325		
Interest		1,270			67		71
Total Revenues		683,939	296,260		3,673		51,850
EXPENDITURES			,		,		
General Government		107,381					
Protection to Persons and Property					3,481		
Recreation and Culture		60,000					50,673
Roads		125,767					
Capital Projects			296,250				
Administration							
Total Expenditures		293,148	296,250		3,481		50,673
Excess (Deficiency) of Revenues Over Expenditures Before Other		200 501	10		100		1.155
Financing Sources		390,791	10		192		1,177
<b>OTHER FINANCING SOURCES (USES)</b> Transfers From Other Funds							
Transfers To Other Funds		(377,000)					
Total Other Financing Sources (Uses)		(377,000)					
Net Change in Fund Balances		13,791	10		192		1,177
Fund Balances - Beginning		15,155	40		4,920		6,565
Fund Balances - Ending	\$	28,946	\$ 50	\$	5,112	\$	7,742

## WHITLEY COUNTY COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Supplementary Information For The Year Ended June 30, 2012 (Continued)

911 Fund	Total Non-Major Governmental Funds
\$ 259,977	\$ 315,037
156,894	1,135,823
32,826	33,151
385	1,793
450,082	1,485,804
436,562 116,775	107,381 440,043 110,673 125,767 296,250 116,775
553,337	1,196,889
(103,255) 83,000	288,915 83,000 (377,000)
83,000	(294,000)
(20,255) 39,087 \$ 18,832	(5,085) (5,085) (5,767) (5,082)
¢ 18,832	<u>ه ٥٥,٥82</u>

## WHITLEY COUNTY COMBINING STATEMENT OF FIDUCIARY FUND NET ASSETS - MODIFIED CASH BASIS Supplementary Information

June 30, 2012

## WHITLEY COUNTY COMBINING STATEMENT OF FIDUCIARY FUND NET ASSETS - MODIFIED CASH BASIS Supplementary Information

## June 30, 2012

	Jail Inmate Fund	inmate Tax		
Assets				
Current Assets:				
Cash and Cash Equivalents	\$ 27,023	\$ 46,626	\$ 73,649	
Total Assets	27,023	46,626	73,649	
Liabilities				
Amounts Held In Custody For Others	27,023	46,626	73,649	
Total Liabilities	\$ 27,023	\$ 46,626	\$ 73,649	
Total Net Assets	\$	\$	\$	

## WHITLEY COUNTY BUDGETARY COMPARISON INFORMATION Other Information - Modified Cash Basis

For The Year Ended June 30, 2012

## WHITLEY COUNTY BUDGETARY COMPARISON INFORMATION Other Information - Modified Cash Basis

#### For The Year Ended June 30, 2012

	GENERAL FUND							
	(	Budgeted Driginal	Am	ounts Final		Actual Amounts, Budgetary Basis)	Variance with Final Budget Positive (Negative)	
REVENUES	`	Jiigiiiui		1 mui		Dusis	(1	(eguille)
Taxes	\$	1,260,135	\$	1,295,772	\$	1,276,213	\$	(19,559)
In Lieu Tax Payments		53,000		53,000		69,066		16,066
Excess Fees		60,205		224,763		224,763		
Licenses and Permits		21,100		21,175		16,838		(4,337)
Intergovernmental Revenue		626,661		776,183		450,750		(325,433)
Miscellaneous		16,100		219,225		243,310		24,085
Interest		7,000		7,000		4,452		(2,548)
Total Revenues		2,044,201		2,597,118		2,285,392		(311,726)
EXPENDITURES								
General Government		1,733,460		2,341,046		2,099,395		241,651
Protection to Persons and Property		314,200		339,250		246,986		92,264
General Health and Sanitation		249,187		399,143		229,254		169,889
Social Services		10,000		10,000		3,500		6,500
Debt Service		94,364		95,261		95,261		,
Administration		856,405		770,820		536,473		234,347
Total Expenditures		3,257,616		3,955,520		3,210,869		744,651
Excess (Deficiency) of Revenues Over								
Expenditures Before Other								
Financing Sources (Uses)		(1,213,415)		(1,358,402)		(925,477)		432,925
OTHER FINANCING SOURCES (USES)								
Transfers From Other Funds		2,138,550		2,220,773		2,020,723		(200,050)
Transfers To Other Funds		(1,255,135)		(1,655,135)		(1,388,690)		266,445
Total Other Financing Sources (Uses)		883,415		565,638		632,033		66,395
Net Changes in Fund Balance		(330,000)		(792,764)		(293,444)		499,320
Fund Balance - Beginning		330,000		792,764		792,764		, -
Fund Balance - Ending	\$	0	\$	0	\$	499,320	\$	499,320

## WHITLEY COUNTY BUDGETARY COMPARISON INFORMATION Other Information - Modified Cash Basis For The Year Ended June 30, 2012 (Continued)

	ROAD FUND									
	Budgeted Amounts Original Final				Actual amounts, Budgetary Basis)	Fin	iance with al Budget Positive Vegative)			
REVENUES										
In Lieu Tax Payments	\$	122,000	\$	122,000	\$	111,558	\$	(10,442)		
Intergovernmental Revenue		1,571,304		1,988,285		1,946,013		(42,272)		
Miscellaneous		1,100		105,440		105,110		(330)		
Interest		4,000		4,000		3,024		(976)		
Total Revenues		1,698,404		2,219,725		2,165,705		(54,020)		
EXPENDITURES										
General Government		5,000		6,000		5,741		259		
Roads		1,343,460		2,297,451		1,966,942		330,509		
Debt Service		45,900		120,219		120,219		,		
Administration		425,044		438,816		387,942		50,874		
Total Expenditures		1,819,404		2,862,486		2,480,844		381,642		
Excess (Deficiency) of Revenues Over Expenditures Before Other										
Financing Sources (Uses)		(121,000)		(642,761)		(315,139)		327,622		
OTHER FINANCING SOURCES (USES)										
Financing Obligation Proceeds		116,000		116,000		115,075		(925)		
Transfers From Other Funds		-		400,000		200,000		(200,000)		
Total Other Financing Sources (Uses)		116,000		516,000		315,075		(200,925)		
Net Changes in Fund Balance		(5,000) 5,000		(126,761)		(64) 126 761		126,697		
Fund Balance - Beginning		5,000		126,761	<u> </u>	126,761				
Fund Balance - Ending	\$	0	\$	0	\$	126,697	\$	126,697		

## WHITLEY COUNTY BUDGETARY COMPARISON INFORMATION Other Information - Modified Cash Basis For The Year Ended June 30, 2012 (Continued)

	JAIL FUND								
	Budgeted Original	Amounts Final	Actual Amounts, (Budgetary Basis)	Variance with Final Budget Positive (Negative)					
REVENUES	0								
Intergovernmental Revenue	\$ 1,121,000	\$ 1,162,579	\$ 1,347,359	\$ 184,780					
Charges for Services	66,200	68,751	52,481	(16,270)					
Miscellaneous	42,000	108,925	115,767	6,842					
Interest	600	600	634	34					
Total Revenues	1,229,800	1,340,855	1,516,241	175,386					
EXPENDITURES									
Protection to Persons and Property	1,672,400	1,922,785	1,885,378	37,407					
Debt Service	475,916	489,190	489,190	-					
Administration	612,269	543,113	509,244	33,869					
Total Expenditures	2,760,585	2,955,088	2,883,812	71,276					
Excess (Deficiency) of Revenues Over									
Expenditures Before Other Financing Sources (Uses)	(1,530,785)	(1,614,233)	(1,367,571)	246,662					
OTHER FINANCING SOURCES (USES)									
Transfers From Other Funds	1,525,785	1,525,785	1,413,690	(112,095)					
Total Other Financing Sources (Uses)	1,525,785	1,525,785	1,413,690	(112,095)					
Net Changes in Fund Balance	(5,000)	(88,448)	46,119	134,567					
Fund Balance - Beginning	5,000	88,448	88,448						
Fund Balance - Ending	\$ 0	\$ 0	\$ 134,567	\$ 134,567					

## WHITLEY COUNTY BUDGETARY COMPARISON INFORMATION Other Information - Modified Cash Basis For The Year Ended June 30, 2012 (Continued)

	AMBULANCE FUND								
	Budgeted Amounts				Actual Amounts, Budgetary	Fina F	ance with al Budget Positive		
		Original		Final		Basis)	(N	egative)	
REVENUES	*						*		
Intergovernmental Revenue	\$	10,170	\$	10,170	\$	10,169	\$	(1)	
Charges for Services		1,980,000		1,983,775		1,943,810		(39,965)	
Miscellaneous		1,100		2,208		2,607		399	
Interest		4,000		4,000		1,806		(2,194)	
Total Revenues		1,995,270		2,000,153		1,958,392		(41,761)	
EXPENDITURES									
Protection to Persons and Property		1,463,748		1,505,246		1,428,676		76,570	
Administration		556,522		600,630		568,053		32,577	
Total Expenditures		2,020,270		2,105,876		1,996,729		109,147	
Excess (Deficiency) of Revenues Over Expenditures Before Other Financing Sources (Uses)		(25,000)		(105,723)		(38,337)		67,386	
OTHER FINANCING SOURCES (USES)									
Transfers From Other Funds		100,000		100,000		69,000		(31,000)	
Transfers To Other Funds		(100,000)		(100,000)		07,000		100,000	
Total Other Financing Sources (Uses)		(100,000)		(100,000)	·	69,000		69,000	
Total Other Financing Sources (Uses)						09,000		09,000	
Net Changes in Fund Balances		(25,000)		(105,723)		30,663		136,386	
Fund Balances - Beginning		25,000		105,723		105,723			
Fund Balances - Ending	\$	0	\$	0	\$	136,386	\$	136,386	

## WHITLEY COUNTY NOTES TO OTHER INFORMATION

## June 30, 2012

## Note 1. Budgetary Information

Annual budgets are adopted on a cash basis of accounting and according to the laws of Kentucky as required by the State Local Finance Officer.

The County Judge/Executive is required to submit estimated receipts and proposed expenditures to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the State Local Finance Officer. Expenditures may not exceed budgeted appropriations at the activity level.

## Note 2. Reconciliation of Required Supplementary Information to the Statement of Revenues, Expenditures, and Changes in Fund Balances

Following is a summary of adjustments that convert the cash basis budgetary schedules to the modified cash basis of accounting used in the Statement of Revenues, Expenditures, and Changes in Fund Balances:

#### **General Fund**

Total Revenues - Budgetary Basis	\$ 2,285,392
To Reclass Transfer From Public Properties	(127,934)
To Adjust For Current Year Occupational Tax Fiduciary	(46,626)
To Adjust For Prior Year Occupational Tax Fiduciary	67,457
To Adjust For Debt Paid By Others	138,331
To Adjust For Occupational Tax	 4,179,356
Total Revenues - Modified Cash Basis	\$ 6,495,976
Total Expenditures - Budgetary Basis	\$ 3,210,869
To Adjust For Debt Paid By Others	138,331
To Adjust For Occupational Tax	 2,211,090
Total Expenditures - Modified Cash Basis	\$ 5,560,290
Total Other Financing Sources (Uses) - Budgetary Basis	\$ 632,033
To Reclass Transfer From Public Properties	127,934
To Adjust For Occupational Tax	 (2,020,723)
Total Other Financing Sources (Uses) - Modified Cash Basis	\$ (1,260,756)
Total Beginning Fund Balance - Budgetary Basis	\$ 792,764
To Adjust For Current Year Occupational Tax	157,008
To Adjust For Prior Year Occupational Tax	 (67,457)
Total Beginning Fund Balance - Modified Cash Basis	\$ 882,315
Total Ending Fund Balance - Budgetary Basis	\$ 499,320
To Adjust For Occupational Tax	104,551
To Adjust For Occupational Tax Fiduciary	 (46,626)
Total Ending Fund Balance - Modified Cash Basis	\$ 557,245

## WHITLEY COUNTY NOTES TO OTHER INFORMATION June 30, 2012 (Continued)

# Note 2. Reconciliation of Required Supplementary Information to the Statement of Revenues, Expenditures, and Changes in Fund Balances (Continued)

## **Road Fund**

Total Expenditures - Budgetary Basis To Adjust Financing Obligation Proceeds	\$ 2,480,844 1,925
Total Expenditures - Modified Cash Basis	\$ 2,482,769
Total Other Financing Sources (Uses) - Budgetary Basis To Adjust Financing Obligation Proceeds	\$ 315,075 1,925
Total Other Financing Sources (Uses) - Modified Cash Basis	\$ 317,000
Jail Fund	
Total Expenditures - Budgetary Basis Transfer out to Public Properties	\$ 2,883,812 (489,190)
Total Expenditures - Modified Cash Basis	\$ 2,394,622
Total Other Financing Sources (Uses) - Budgetary Basis Transfer out to Public Properties	\$ 1,413,690 (489,190)
Total Other Financing Sources (Uses) - Modified Cash Basis	\$ 924,500

## REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



PEERCY AND GRAY, PSC Certified Public Accountants 2300 Hurstbourne Village Drive, Suite 500 Louisville, Kentucky 40299 Phone: (502) 493-1090 FAX: (502) 493-7231

The Honorable Pat White Jr., Whitley County Judge/Executive Members of the Whitley County Fiscal Court

Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of Financial Statements <u>Performed In Accordance With Government Auditing Standards</u>

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Whitley County, Kentucky, as of and for the year ended June 30, 2012, which collectively comprise the County's basic financial statements, as listed in the table of contents and have issued our report thereon dated October 15, 2012. Whitley County presents its financial statements on the modified cash basis of accounting, which is a comprehensive basis of accounting other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States.

## Internal Control Over Financial Reporting

Management of the Whitley County Fiscal Court is responsible for establishing and maintaining effective internal control over financing reporting. In planning and performing our audit, we considered Whitley County's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Whitley County's internal control over financial, we do not express an opinion on the effectiveness of Whitley's County's internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiency described as 2012-1 in the accompanying comment and recommendation to be a material weakness.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses, and therefore, there can be no assurance that all deficiencies, significant deficiencies, or material weaknesses have been identified. However, we identified a certain deficiency in internal control over financial reporting, described in the accompanying comment and recommendation that we consider to be a significant deficiency.

Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of Financial Statements Performed In Accordance With Government Auditing Standards (Continued)

## Compliance And Other Matters

As part of obtaining reasonable assurance about whether the Whitley County's financial statements as of and for the year ended June 30, 2012, are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under <u>Government Auditing Standards</u>.

This report is intended solely for the information and use of management, others within the entity, and the Department for Local Government and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

Perry and Gray, PSC

Peercy & Gray, PSC Certified Public Accountants

October 15, 2012

# WHITLEY COUNTY COMMENT AND RECOMMENDATION

For The Year Ended June 30, 2012

## WHITLEY COUNTY COMMENT AND RECOMMENDATION

## Fiscal Year Ended June 30, 2012

## **INTERNAL CONTROL - MATERIAL WEAKNESS**

## 2012-1 The Jailer Should Strengthen Controls Over Jail Commissary Operations

The Jailer's office lacks adequate segregation of duties over receipts and disbursements. The bookkeeper is primarily responsible for preparing deposits, daily checkout sheets, receipt and disbursement ledgers, writing and signing checks, performing monthly bank reconciliations, preparing monthly sales tax returns. There appears not to be little or no oversight or independent review of the bookkeeper's responsibilities.

A proper segregation of duties over bookkeeping duties, such as preparation of daily deposits, daily checkout sheets, receipt and disbursement ledgers, check writing and signing, performance of check reconciliations and sales tax reports, and calculation of monthly commissary sales totals is essential for preventing misappropriation of assets and/or inaccurate financial reporting. Properly designed internal controls for monthly disbursements, inventory management, and sales tax return preparation also serve to prevent misappropriation of assets and/or inaccurate financial reporting. In addition, effective internal controls protect employees in the normal course of performing their daily responsibilities.

We recommend that the Jailer properly design internal controls that would prevent misappropriation of assets and/or inaccurate financial reporting. Bookkeeping duties should be adequately segregated, and include reconciliation procedures that ensure monthly receipts and disbursements are accurate. If, due to a limited number of staff, that this not feasible, a strong oversight over these areas should occur and involve an employee not currently performing any of those functions. Additionally, the Jailer could provide the necessary oversight needed and document this by initialing the appropriate source documents.

- 1) The Jailer, or his designee, could periodically compare daily bank deposit to the daily checkout sheet and receipt ledger.
- 2) The Jailer should require dual signatures on all checks, with one being the Jailer's.
- 3) The Jailer, or his designee, could compare bond fees and booking fees recorded on daily checkout sheets to the receipts ledger to computer generated reports and monthly disbursements to the fiscal court. Any variance should be reconciled and documented.
- 4) The Jailer, or his designee, could compare manual monthly commissary sales totals to the computergenerated sales reports and the monthly sales tax returns. Any variances should be reconciled.
- 5) The Jailer, or his designee, could compare daily receipts with funds being deposited for accuracy in funds as well as categories of cash/checks.
- 6) The Jailer, or his designee, could verify all receipts are being accounted for on the daily checkout sheet. Any variances should be reconciled.
- 7) The Jailer or his designee should routinely apply established collection procedures, or if ineffective, establish new procedures.

County Judge/Executive's Response: None

County Jailer's Response: None

# CERTIFICATION OF COMPLIANCE -LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM

# WHITLEY COUNTY FISCAL COURT

For The Fiscal Year Ended June 30, 2012

Appendix A

# CERTIFICATION OF COMPLIANCE

# LOCAL GOVERNMENT ECONOMIC ASSISTANCE DEVELOPMENT PROGRAMS

# WHITLEY COUNTY FISCAL COURT

For The Fiscal Year Ended June 30, 2012

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The Whitley County Fiscal Court hereby certifies that assistance received from the Local Government Economic Assistance Program and Development Programs was expended for the purposes intended as dictated by the applicable Kentucky Revised Statutes.

County Judge/Executive

Count